

## Message Text

UNCLASSIFIED

PAGE 01 GENEVA 05237 01 OF 02 281128Z  
ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-14 EA-09 EUR-12 NEA-10  
OES-07 AID-05 IGA-02 ABF-01 OMB-01 TRSE-00  
CIAE-00 INR-07 NSAE-00 /093 W  
-----109559 281206Z /53

R 281004Z JUN 77  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 8651  
INFO USMISSION USUN NEW YORK

UNCLAS SECTION 1 OF 2 GENEVA 5237

EO 11652: NA  
TAGS: UNDP, UNFPA, EAID  
SUBJ: 24TH UNDP GOVERNING COUNCIL: POPULATION (ITEM 11)

REF: A. A-158, B. A159, C. A162,

1. SUMMARY: POULATION ITEM HAS BEEN CONCLUDED FOLLOWING INTERESTING AND SERIOUS DISCUSSION ACCCOMPANIED BY UNUSUAL AMOUNT OF CONSULTATIONS BETWEEN DELEGATIONS AND WITH THE SECRETARIAT. PRINCIPAL TOPICS WERE APPROVAL AUTHORITY, PRIORITIES, INTERCOUNTRY PROGRAMMING, AND INFRASTRUCTURE COSTS. WHO EXPANDED RESEARCH PROGRAM ENGENDERED SOME DEBATE AND MAY BE RAISED IN A FINAL RESOLUTION. WITH ACTIVE PARTICIPATION BY 21 (OUT OF 48) DELEGATIONS, PROCEEDING WERE NON-CONTENTIOUS AND HELPFUL.

2. PROCEEDINGS: UNFPA ACTIVITY WAS ADDRESSED IN THREE FORA -- AN INFORMAL BRIEFING SESSION, THE BUDGET AND FINANCE COMMITTEE AND THE COUNCIL PLENARY. IN ADDITION, THERE WERE NUMEROUS CONSULTATIONS BETWEEN MAJOR DONORS TO ARRIVE AT AGREED POSITIONS AND SEVERAL PRIVATE SESSIONS WITH LEADING SECRETARIAT OFFICIALS. UNFPA EXECUTIVE DIRECTOR SALAS REVIEWED THOROUGHLY WITH USDEL ANTICIPATED DONOR SUPPORT FOR 1978 AND UNCLASSIFIED

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PAGE 02 GENEVA 05237 01 OF 02 281128Z

CO-HOSTED LUNCHEON WITH COUNCIL PRESIDENT (KAUFMAN, NETHERLANDS) FOR SEVERAL MAJOR DONORS.

3. PRESENTATION: IN DPARTURE FROM USUAL PRACTICE, SALAS' STATEMENT (SEE REFAIR C) CONTAINED A REVIEW OF UNFPA ACTIVITY OVER PAST EIGHT YEARS AS BACK-GROUND TO NEW IMPETUS IN AREA OF POPULATION ACTIVITY.

HE EMPHASIZED GROWING AWARENESS OF POPULATION PROBLEMS  
LEADING TO INCREASED DEMANDS UPON FUND'S RESOURCES.  
EVEN AT THE LEVEL OF \$105 MILLION, FUND WOULD FALL  
\$32 MILLION SHORT OF NEEDS.I SALAS URGED DONORS TO  
REDRESS THE SITUATION WHERIN POPULATION ASSISTANCE  
REPRESENTED A DECREASING PERCENTAGE (BELOW 2 PERCENT)  
OF OVERALL DEVELOPMENT ASSISTANCE. HE CALLED FOR SIGN-  
NIFICANTLY INCREASED CONTRIBUTIONS AND CITED EXAMPLES  
OF INCREASED PLEDGES FOR 1977: NORWAY-43 PERCENT,  
K-41 PERCENT, CANADA-40 PERCENT,IUSA-25 PERCENT,  
DENMARK-22 PERCENT. (AT PRIVATE LUNCH, SALAS ASSURED  
USDEL THAT JAPAN WOULD POST A 60 PERCENT INCREASE  
IN ITS CONTRIBUTION FOR 1978).

4. SPEAKING EXTEMPORANEOUSLY AND WITH GREAT FEELING  
AT THE END OF PLENARY DEBATE, SALAS URGED DONORS TO  
CONSIDER THEIR CONTRIBUTIONS IN THE CONTEXT OF THEIR  
TOTAL ASSISTANCE EFFORT,IRATHER THAN AS A PERCENTAGE  
OF PREVIOUS SUPPORT. HE EMPHASIZED UNFPA POLICY OF  
GIVING EQUAL ATTENTION TO COUNTRIES SEEKING TO INCREASE  
FERTILITY AS TO THOSE HOPING TO DECREASE IT.

5. APPROVAL AUTHORITY: SEVERAL DELEGATIONS (BELGIUM,  
CANADA, INDIA) WHOLLY OR PARTIALLY SUPPORTED U.S. (SEE  
REFAIR A) PREFERENCE FOR \$100 MILLION APPROVAL AUTHORITY  
FOR 1978. SALAS MADE A SPECIAL EFFORT BOTH PUBLICLY  
UNCLASSIFIED

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PAGE 03      GENEVA 05237 01 OF 02 281128Z

AND PRIVATELY TO CONVINCE DONORS THAT \$105 MILLION  
LEVEL BEING REQUESTED COULD BE MET. BOTH FRG AND JAPAN,  
UNDER INSTRUCTIONS, SUPPORTED HIGHER LEVEL INDICATING  
THAT SALAS' EXPECTATIONS MAY BE REALIZED. USDEL THERE-  
FORE EXPECTS TO SUPPORT CONSENSUS FOR \$105 MILLION.

6. PRIORITIES: WHILE GENERALLY SATISFIED WITH THE  
APPLICATION OF CRITERIA FOR ESTABLISHING PRIORITY  
COUNTRIES, MANY DELEGATIONS LED BY U.S. URGED DECIDED  
FLEXIBILITY IN PARATICAL IMPLEMENTATION. SELECTION OF  
13 "BORDERLINE" COUNTRIES IN ADDITION TO 40 PRIORITY  
STATES MILLIFIED MANY DELEGATIONS. U.S.IAND OTHERS URGED  
FUND NOT TO JEOPARDIZE MOMENTUM OF PROGRESS TO STRICT  
ADHERENCE TO PRIORITIES.

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PAGE 01 GENEVA 05237 02 OF 02 281118Z

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UNCLAS SECTION 2 OF 2 GENEVA 5237

7. INTERCOUNTRY PROGRAMS: FOLLOWING STRONG U.S. PITCH FOR REDUCTION OF INTERCOUNTRY ACTIVITY PENDING APPROVAL OF A STRATEGY REFLECTIVE OF "BASIC" (MINIMUM) COUNTRY PROGRAMS, RECOMMENDATIONS PROPOSED IN DP/263 WERE SUBJECT OF EXTENSIVE NEGOTIATIONS AIMED AT ENCOURAGING UNFPA TO CONCENTRATE ON COUNTRY-LEVEL ACTIVITY AND FASHION INTECOUNTRY PROGRAMS TO MEET EXPLICIT COUNTRY NEEDS. IUSDEL, ABLY SUPPORTED BY CANADA, DRAFTED OMNIBUS RESOLUTION AND EXPECTS THE COUNCIL TO ENDORSE A CONTINUING DECLINE IN INTER-COUNTRY ACTIVITY WHILE ENCOURAGING COUNTRY-LEVEL PROGRAMS TO COMMAND 80 PERCENT OF RESOURCES BY 1980.

8. INFRASTRUCTURE AND OVERHEAD COSTS: FACED WITH WIDE SUPPORT FOR ELIMINATION OF OVERHEAD PAYMENTS AND SIGNIFICANT REDUCTION OF INFRASTRUCTURE SUPPORT, SALAS URGED DONORS TO ACT IN OTHER AGENCIES CONSISTENT WITH THIS STAND. (COMMENT: ABSORPTION OF INFRASTRUCTURE POSTS BY HOST AGENCIES MAY WELL FACE QUESTION OF THEIR CONTINUED UTILITY WITHIN SPECIFIC AGENCIES).

9. ADMINISTRATION BUDGET: CONSENSUS HAS SETTLED ON THE RECOMMENDATIONS BY THE ACABQ (DP/280) WHICH DIFFER FROM U.S. POSITION PRIMARILY IN REGARD TO A P-4 POSI-

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PAGE 02 GENEVA 05237 02 OF 02 281118Z

TION IN THE PLANNING DIVISION. USDEL PROPOSES TO ACCEPT THIS ADDITION TO STAFF IN VIEW OF AGREEMENT ON ALL OTHER POSITION PROPOSALS EXCEPTING TWO GS POSITIONS WHICH ARE TRADED OFF BETWEEN THE ACABQ AND US RECOMMENDATIONS. SPEAKING FOR THE AFRICAN GROUP, SIERRE LEONE URGED UPGRADING THE AFRICAN POST IN PROJECTS DIVISION TO P-5. THIS WILL BE ACCEPTED.

10. WHO EXPANDED PROGRAM: DENMARK, FRG, SWEDEN AND UK URGED GREATER SUPPORT BY UNFPA FOR THE EXPANDED RESEARCH PROGRAM. WHO POPULATION OFFICER DR ZAHRA ASKED INCREASED SUPPORT FOR EXPANDED PROGRAM AND OTHER WHO ACTIVITIES. USDEL MADE BRIEF SECOND STATEMENT (SEE REF B) RELATIVE TO RESEARCH PROGRAMS AND UNFPA ROLE. WE ARE INFORMED THAT FRG DELEGATION, OWING TO MANEUVERING IN BONN, IS INSTRUCTED TO PRESS FOR A "TOKEN" CONTRIBUTION TO THE WHO PROGRAM OF \$2-300,000. WE HAVE TOLD BOTH SECRETARIAT AND FRG DEL THAT PROCEDURE IS WRONG AND UNFORTUNATE PRECEDENT AND THAT CONSENSUS IS LACKING. WILL REPORT FURTHER DEVELOPMENTS.

11. COMMENT: COUNCIL HAS PROCEEDED, AS NOTED BY PRESIDENT KAUFMAN, IN A SERIOUS AND COOPERATIVE MANNER REGARDING THE POPULATION ISSUE. THE FUND CONTINUES TO COMMAND FULL SUPPORT AS AN EFFECTIVE SEMI-AUTONOMOUS AGENT FOR THE COORDINATION AND DELIVERY OF POPULATION ASSISTANCE. WITH AN IMPLEMENTATION RATIO OF 86 PERCENT FOR 1976 AND PROJECT DEMANDS FOR 1978 TOTALING \$137 MILLION, UNFPA JUSTIFIES THE SUPPORT IT ENJOYS IN REGARD TO EFFECTIVENESS AND DEMAND.

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